



Office of Law Enforcement Support

Semiannual Report

January 1, 2024 - June 30, 2024

Independent review and assessment of law enforcement and employee misconduct at the California developmental centers and Stabilization, Training, Assistance and Reintegration facilities

Promoting a safe, secure and therapeutic environment

This report is prepared and distributed per California Welfare and Institutions Code section 4023.8 et seq.

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Introduction

I am pleased to present the seventeenth semiannual report (SAR) by the Office of Law Enforcement Support (OLES) in the California Health & Human Services Agency. This report details OLES's oversight and monitoring of the Department of Developmental Services (DDS) from January 1 through June 30, 2024.

In this report, OLES provides details on 45 reported incidents and the results of completed investigations and monitored cases.

OLES continued to monitor DDS' usage of Blue Team/IAPro, the legislative mandated early intervention system used to monitor incidents for selected performance indicators such as use of force and resident complaints. DDS advised it intends to arrange training on Blue Team/IAPro so that staff can better familiarize themselves with the program. OLES will continue to monitor the department's consistent and proper usage of Blue Team/IAPro.

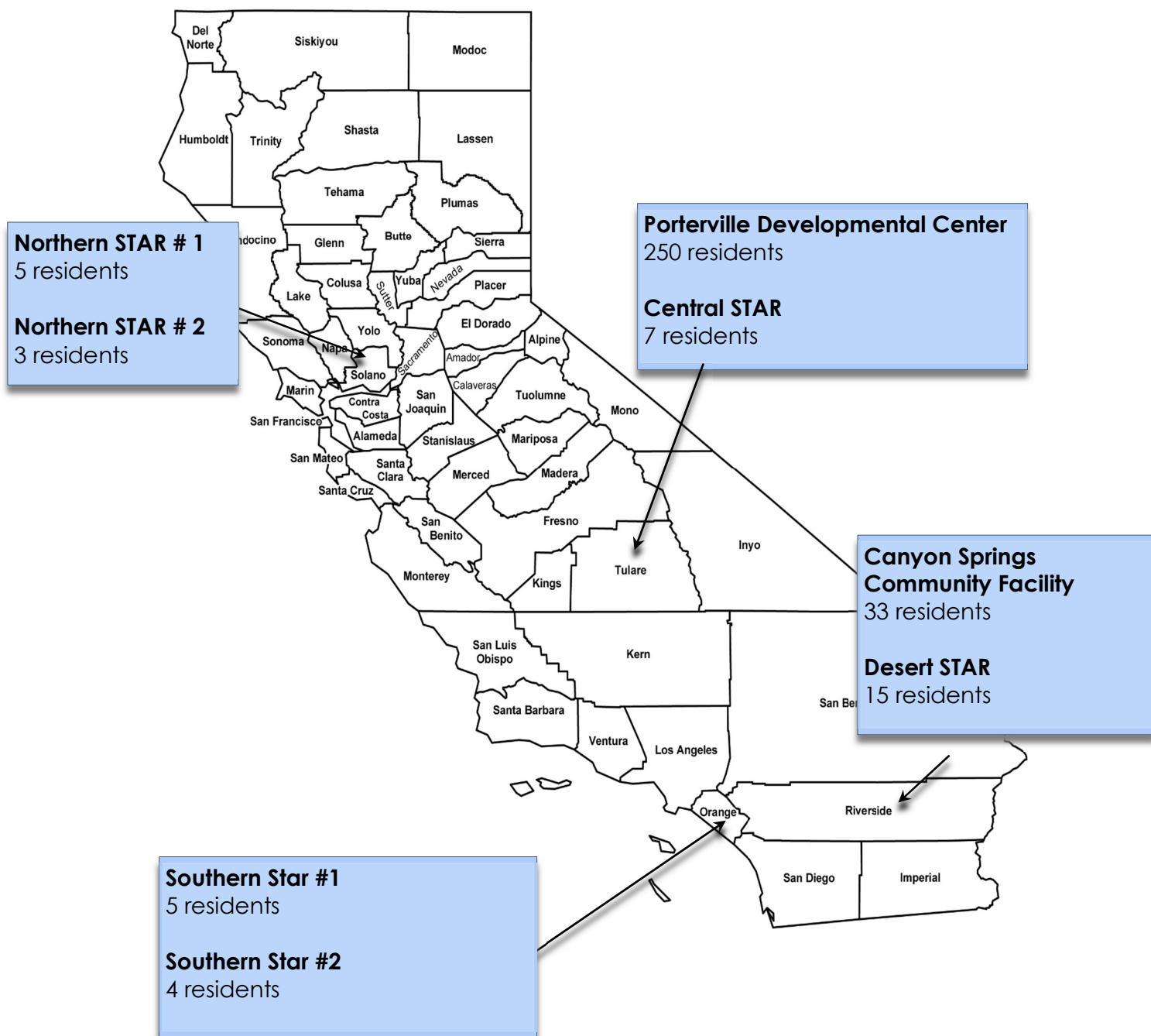
DDS timely reporting of mandated incidents for the period of January 1 through June 30, 2024, was 95.8 percent.

We are grateful for the ongoing collaboration, dedication, and support of our stakeholders, as well as DDS management and personnel. We welcome comments and questions. Please visit the OLES website at <https://www.oles.ca.gov/>.

Geoff Britton
Chief
Office of Law Enforcement Support

Facilities

OLEs provides oversight and conducts investigations for the DDS facilities below. Population numbers reflect the total residents served as of June 30, 2024, and were provided by the department. Residents in DDS receiving acute crisis services are listed in Stabilization, Training, Assistance and Reintegration (STAR) homes.

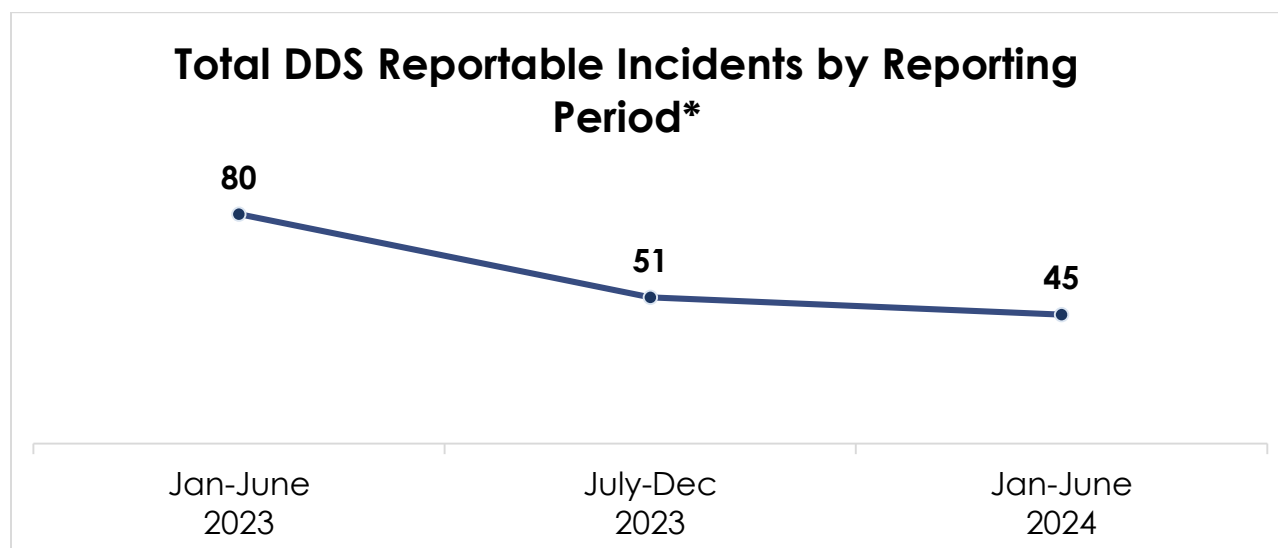


Total Residents Served by Facility

Facility	Total
Canyon Springs	33
Central STAR	7
Desert STAR	15
Northern STAR #1	5
Northern STAR #2	3
Porterville	250
Southern STAR #1	5
Southern STAR #2	4
Total	322

Executive Summary

During the reporting period of January 1 through June 30, 2024, OLES received and processed 45 reportable incidents¹ at DDS facilities. Reportable incidents include alleged misconduct by state employees, serious offenses between facility residents and other occurrences, per Welfare and Institutions Code sections 4023, 4023.6 and 4427.5. This is a decrease of six incident reports compared to the prior reporting period, which had 51 incident reports. The following chart compares the total incidents reported during this reporting period to the totals from the prior two reporting periods.



* Numbers are unadjusted and are provided as they were previously published.

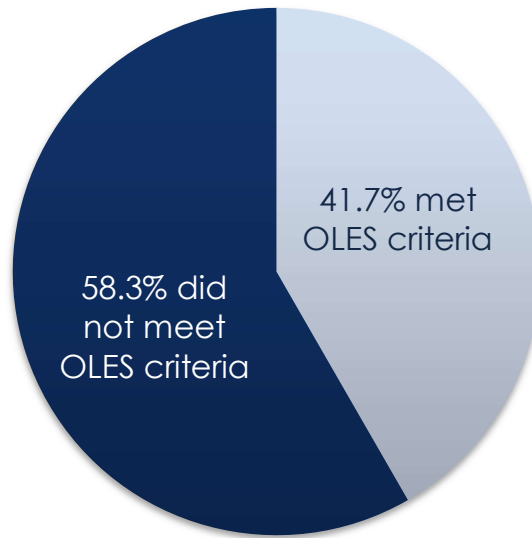
Incident Types Meeting OLES Criteria

DDS reports to OLES any incidents and associated reportable incident types² listed in the Welfare and Institutions Code sections 4023, 4023.6 and 4427.5. An incident type meeting criteria is an occurrence that OLES determined to meet OLES criteria for investigation, monitoring or consideration for research as a potential departmental systemic issue. From the 45 reported incidents, OLES identified two incidents with two or more incident types. DDS reported a total of 48 incident types during this reporting period. Twenty, or 41.7 percent, of the 48 incident types reported by DDS met OLES criteria.

¹ Reportable incidents are pursuant to the California Welfare and Institutions Code section 4023.6 et seq. (see Appendix D) and existing agreements between OLES and the department.

² OLES defines an incident as an event in which allegations or occurrences meeting the OLES criteria may arise from or have taken place. Allegations or occurrences from incidents such as allegations of sexual assault or physical abuse, or an occurrence of a broken bone are referred to as incident types.

Percentage of Incident Types Meeting OLES Criteria



Most Frequent Incident Types

The most frequent incident types reported were abuse and head/neck injuries. Allegations of abuse represented the largest number of alleged incident types reported by DDS during this reporting period. OLES received 20 reports of alleged abuse, which accounted for 37.7 percent of all reported incident types reported by DDS. DDS reported seven allegations of head/neck injuries, which is up from the four reported during the last reporting period.

Resident Deaths

DDS did not report any resident deaths during this reporting period.

Resident Arrests

OLES works collaboratively with DDS to ensure residents receive the best possible treatment and care at the local jurisdiction holding facility. OLES also reviews each arrest to safeguard resident rights and make certain there is strict compliance to the laws of arrest. The purposes of OLES oversight of resident arrests are:

- To ensure continuity of resident treatment and care through an agreement or an understanding between the state facility and the local jurisdiction holding facility.
- To determine the circumstances of the arrest, and if there is no arrest warrant filed by a district attorney, that the arrest meets or exceeds the best practices standard for probable cause arrest.

DDS did not report any resident arrests during this reporting period.

Results of Completed OLES Investigations on DDS Law Enforcement

Per statute,³ an OLES investigation is initiated after OLES is notified of an allegation that a DDS law enforcement officer of any rank committed serious administrative or criminal misconduct. As of June 30, 2024, DDS had 68 sworn staff members. During this period, OLES completed three investigations involving DDS sworn personnel.

Results of Completed OLES Monitored Cases

Monitored cases include investigations conducted by the department and the discipline process for employees involved in misconduct.

In Appendix B and C of this report, OLES provides information on four monitored pre-disciplinary administrative cases and six monitored criminal cases that, by June 30, 2024, had sustained or not sustained allegations, or a decision whether to refer the case to a prosecuting agency. Three of the four pre-disciplinary administrative cases had sustained allegations. During this reporting period, DDS had two criminal investigations referred to a prosecuting agency.

Of the ten pre-disciplinary phase cases provided in Appendix B and C, OLES rated four cases insufficient. OLES monitored the disciplinary actions, Skelly hearings, settlements and State Personnel Board proceedings in one administrative case, which is provided in Appendix C. OLES rated the one disciplinary phase administrative case sufficient.

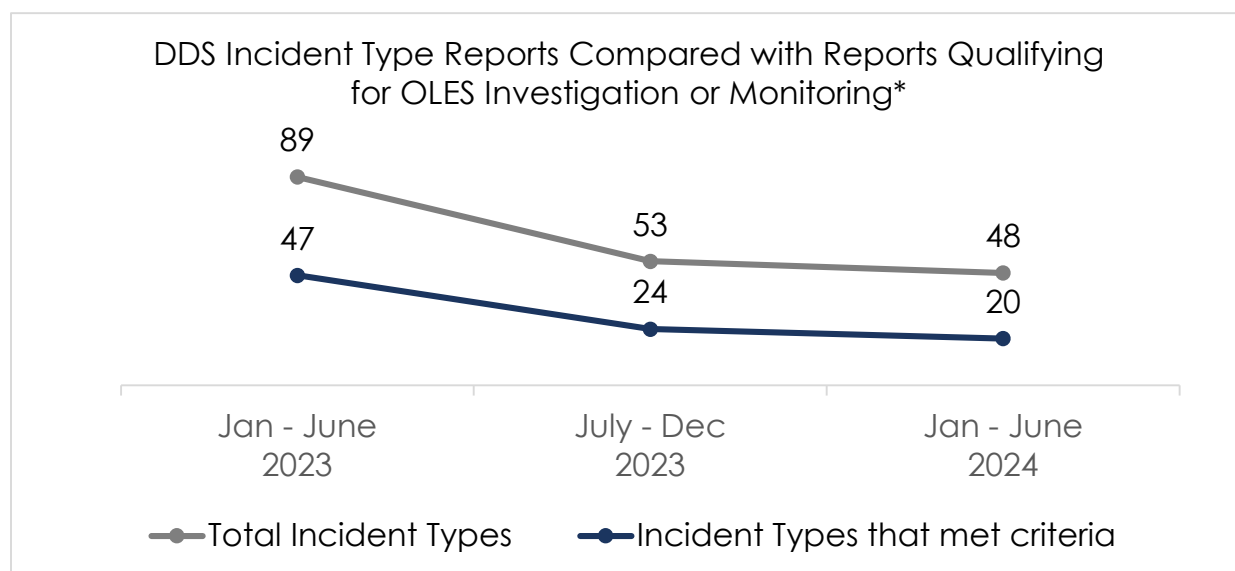
³ Welfare and Institutions Code sections 4023, 4023.6, and 4427.5 (see Appendix D).

Incidents and Incident Types

Every OLES case is initiated by a report of an incident or allegation. OLES receives reports 24 hours a day, seven days a week. During this reporting period, most incident reports came directly from the facilities.

Decrease in Reported Incidents and Incident Types

The number of DDS incidents reported to OLES from January 1 through June 30, 2024, decreased, from 51 during the prior reporting period to 45 in this reporting period. From the 45 reported incidents, OLES identified 48 incident types, as two of the incidents featured two or more incident types. Twenty of the 48 reported incident types met OLES criteria for investigation, monitoring, or research into a potential systemic departmental issue.



* Numbers are unadjusted and are provided as they were previously published.

Most Frequent Incident Types Reported this Period

Of the 48 reported incident types from DDS, 58.3 percent of all reported incident types fell into the following three categories: abuse, OPS use of force, and genital injury (unknown origin). These three incident type categories accounted for 16 incident types or 80 percent of all DDS reportable incident types that met the criteria for OLES to investigate or monitor.

Alleged abuse was the most frequent DDS incident type reported in this reporting period. The 16 abuse allegations accounted for 33.3 percent of all DDS incident types reported. Fifteen abuse allegations met OLES criteria for investigation or monitoring. OPS use of force represented the second highest category for the number of incident types reported, with seven reports, followed by reports of genital injury (unknown origin) with five reports.

Most Frequent Incident Types January 1 through June 30, 2024

Incident Type Categories	Prior Period Incident Types July 1 through December 31, 2023	Current Period Incident Types January 1 through June 30, 2024	Percent Change from Previous Reporting Period	Current Period Number Meeting OLES Criteria
Abuse	20	16	-20%	15
Use of Force	2	7	+250%	0
Genital Injury (Unknown Origin)	4	5	+25%	1

Incident Types by Reporting Period

The following table compares the total count of reported incident types during this reporting period to the total count from the two prior reporting periods.

Incident Type Categories	Prior Period January 1- June 30, 2023 (Reported)	Prior Period January 1- June 30, 2023 (Meets Criteria)	Prior Period July 1- December 31, 2023 (Reported)	Prior Period July 1- December 31, 2023 (Meets Criteria)	Current Period January 1- June 30, 2024 (Reported)	Current Period January 1- June 30, 2024 (Meets Criteria)
Abuse	34	22	20	15	16	15
Broken Bone (Known Origin)	2	0	4	0	2	0
Broken Bone (Unknown Origin)	6	4	0	0	1	0
Burn	4	0	1	0	1	0
Death	0	0	0	0	0	0
Genital Injury (Known Origin)	3	2	4	0	2	0
Genital Injury (Unknown Origin)	5	2	4	3	5	1
Head/Neck Injury	4	0	7	0	3	0
Misconduct	3	3	1	1	1	1
Neglect	4	4	1	1	1	1
Non-resident on Resident Assault/GBI	0	0	0	0	0	0
OPS Use of Force	2	0	2	0	7	0
Pregnancy	0	0	0	0	0	0
Resident-on-Resident Assault/GBI	2	0	2	0	0	0
Sexual Assault	8	5	6	4	4	2
Sexual Assault-Outside Jurisdiction**	0	0	0	0	1	0

Incident Type Categories	Prior Period January 1- June 30, 2023 (Reported)	Prior Period January 1- June 30, 2023 (Meets Criteria)	Prior Period July 1- December 31, 2023 (Reported)	Prior Period July 1- December 31, 2023 (Meets Criteria)	Current Period January 1- June 30, 2024 (Reported)	Current Period January 1- June 30, 2024 (Meets Criteria)
Attack-on-Staff***	1	0	0	0	0	0
Attempted Suicide	0	0	0	0	0	0
AWOL	7	3	1	0	1	0
Child Sexual Abuse Material	0	0	0	0	0	0
Drugs****	2	1	0	0	3	0
Significant Interest*****	1	0	0	0	0	0
Over-Familiarity	1	1	0	0	0	0
Resident Arrest	0	0	0	0	0	0
Riot	0	0	0	0	0	0
Total	89	47	53	24	48	20

*Numbers in this column are unadjusted and provided as they were previously published.

**These incidents occurred outside the jurisdiction of DDS.

***OLES does not require facilities to report all incidents in which a staff member is attacked. These numbers represent the incidents that the department reported to OLES and therefore does not reflect all attacks on staff that may have occurred.

****Beginning in the July 1, 2021, through June 30, 2023, reporting periods, OLES distinguished drug-related allegations and crimes by residents or staff as a separate incident type. These incidents include verified drug offenses by residents and allegations of drug trafficking or smuggling against residents or staff.

*****Any incident of significant interest that may draw media attention.

Distribution of DDS Incident Types

The following table compares the total number of residents served by facility to the total number of incident types reported during the reporting period.

Population and Total Incident Types

Facility	Number of Residents Served*	Total Incident Types
Canyon Springs	33	19
Central STAR	7	1
Desert STAR	15	0
Northern STAR #1	5	0
Northern STAR #2	3	2
Porterville	250	26
Southern STAR #1	5	0
Southern STAR #2	4	0
Totals	322	48

* The DDS provided population numbers as of June 30, 2024.

Sexual Assault Allegations

The four alleged sexual assault incident types in this reporting period accounted for 8.3 percent of all reported incident types from DDS. Two sexual assault incident types met OLES criteria for investigation, monitoring or research into systemic department issues.

Two allegations of sexual assault involved a resident assaulting another resident. Two allegations involved non-law enforcement staff on a resident.

All DDS reports of alleged sexual assaults received by OLES during the reporting period are shown in the following table.

Sexual Assault Allegations Reported January 1 through June 30, 2024

Allegation Type	Total
Resident-on-Resident	2
Law Enforcement Staff-on-Resident	0
Non-Law Enforcement Staff-on-Resident	2
Unknown Person-on-Resident	0
Outside Jurisdiction*	1
Total	5

*Sexual assault-outside jurisdiction is a resident report of an alleged sexual assault that occurred before the resident was in the care of the DDS or outside the jurisdiction of the facility.

Reports of Resident Deaths

The DDS did not report any resident deaths during this reporting period.

Reports of Head or Neck Injuries

The DDS reported three head or neck injuries during this reporting period. These head or neck injuries were the result of resident falls.

Reports of Residents Absent without Leave

The DDS reported one incident of absence without leave (AWOL) involving a resident who attempted to flee on foot during an external medical appointment. The escape attempt was unsuccessful.

Notification of Incident Types

Different incident types require different kinds of notification to OLES. Based on legislative mandates in Welfare and Institutions Code sections 4023 and 4427.5 et seq., and agreements between OLES and the department, certain serious incident types are required to be reported to OLES within two hours of their discovery. Notification of these Priority 1 incident types was deemed to be satisfied by a telephone call to OLES hotline in the two-hour period and the receipt of a detailed report within 24 hours of the time and date of discovery of the reportable incident. Priority 2 threshold incidents require notification within 24 hours of the time and date of discovery. Priority 1 and 2 threshold incident types are shown in the tables below.

On April 28, 2022, OLES changed reporting requirements for sexual assault allegations. Sexual assault allegations against staff, law enforcement or unidentified person(s) remained a Priority 1 notification. Resident-on-resident sexual assault allegations and allegations of sexual assault that occurred before the resident was in the care of DDS became a Priority 2 notification. Priority 1 and 2 incident types are listed in the tables below.

Priority 1 Notification Descriptions

Incident	Description
ADW	An assault with a deadly weapon (ADW) against a resident by a non-resident.
Assault with GBI	An assault with force likely to produce great bodily injury (GBI) of a resident.
Broken Bone (U)	A broken bone of a resident when the cause of the break is undetermined and was not witnessed by staff.
Deadly force	Any use of deadly force by staff (including a strike to the head/neck).
Death	Any death of a resident, including a resident that is officially declared brain dead by a physician or other authorized medical professional noting the date and time, or a death that occurs up to 30 days from resident discharge from the DDS facility.
Genital Injury (U)	An injury to the genitals of a resident when the cause of injury is undetermined and was not witnessed by staff.
Physical Abuse	Any report of physical abuse of a resident implicating staff.
Priority 1 Sexual Assault	Any allegation of sexual assault of a resident against staff, law enforcement personnel or unidentified person(s).

Priority 2 Notification Descriptions

Incident	Description
Broken Bone (K)	A broken bone of a resident when the cause of the break is known or witnessed by staff.

Incident	Description
Burn	Any burns of a resident. This does not include sunburns or mouth burns caused by consuming hot food or liquid unless blistering occurs.
Genital Injury (K)	An injury to the genitals of a resident when the cause of injury is known or witnessed by staff.
Head/Neck Injury	Any injury to the head or neck of a resident requiring treatment beyond first aid that is not caused by staff or law enforcement. Or any tooth injuries, including but not limited to, a chipped, cracked, broken, loosened or displaced tooth that resulted from a forceful impact, regardless of treatment. Injuries that are beyond treatment of first aid include physical trauma resulting in an altered level of consciousness or loss of consciousness or the use of skin adhesive, staples or sutures.
Neglect	Any staff action or inaction that resulted in, or reasonably could have resulted in a resident death, or injury requiring treatment beyond first aid.
OPS Use of Force	Any Office of Protective Services staff member within DDS that uses any physical force, or physical technique, or an approved weapon to overcome resistance, gain control/compliance, or effect an arrest of a subject, regardless if an allegation of excessive force or injury exists. Exceptions to this may include compliant handcuffing or searches of a subject as long as no resistance is offered by the subject to the officer or officers.
Resident Arrest	Any arrest of a resident.
Peace Officer Misconduct	Any allegations of peace officer misconduct, whether on or off-duty. This does not include routine traffic infractions outside of the peace officer's official duties. Allegations against a peace officer that include a Priority 1 incident type must be reported in accordance with the Priority 1 reporting requirements.
Pregnancy	A resident pregnancy.
Priority 2 Sexual Assault	Any allegation of sexual assault between two residents. Any allegation of sexual assault that occurred before the resident was in the care of the department (outside jurisdiction).
Significant Interest	Any incident of significant interest to the public or any incident which may potentially draw media attention.
AWOL	A resident is AWOL when they have left an assigned area, or the supervision of assigned staff without staff permission, resulting in police intervention to recover the resident.
Attempted Suicide	A resident suicide attempt requiring treatment beyond first aid.
Serious Crimes	The commission of serious crimes by resident(s) or staff.
Drugs	Drug trafficking or smuggling.
Riot	As defined for OLES reporting purposes.
Over-Familiarity	Over-familiarity between staff and residents.

Timeliness of Notifications

The DDS had two untimely reports and achieved 95.8 percent in timely reports. The prior reporting period had 94.3 percent in timely reports.

The following table compares the percentage of timely notifications by facility. All facilities were timely with reporting of incidents, except for Canyon Springs.

DDS Facility	Total Reported Incident Types	Number of Timely Notifications	Number of Untimely Notifications	Total Reported Incident Types	Percentage of Timely Notifications
Canyon Springs	19	17	2	19	94.4
Central STAR	1	1	0	1	100
Desert STAR	0	N/A	N/A	0	N/A
Northern STAR #1	0	N/A	N/A	0	N/A
Northern STAR #2	2	2	0	2	100
Porterville	26	26	0	26	100
Southern STAR #1	0	N/A	N/A	0	N/A
Southern STAR #2	0	N/A	N/A	0	N/A
Total	48	46	2	48	95.8

Intake

All incidents received by OLES during the six-month reporting period are reviewed at a daily intake meeting by a panel of assigned OLES staff members. Based on statutory requirements, the panel determines whether allegations against law enforcement officers warrant an internal affairs investigation by OLES. If the allegations are against other DDS staff members and not law enforcement personnel, the panel determines whether the allegations warrant OLES monitoring of any departmental investigation. A flowchart of all the possible OLES outcomes from Intake is shown in Appendix E. To ensure OLES is independently assessing whether an allegation meets its criteria, OLES requires the departments to broadly report misconduct allegations.

For incidents that initially do not appear to fit the criteria⁴ for OLES involvement, OLES categorizes the incident under the pending review category and conducts an extra step to ensure the incident is properly categorized. When allegations are unclear and additional information is needed to finalize an initial intake decision, OLES may review video files or digital recordings of a particular hallway, day room, or staff area where a resident was located. Once OLES obtains and evaluates the additional materials or information, the decision to initially deem an incident as not meeting OLES criteria is reviewed again and may be reversed.

For the January 1 through June 30, 2024, reporting period, 28 of the total 48 cases opened for DDS incidents that occurred within DDS's jurisdiction or 58.3 percent were assigned a pending review. OLES opened one administrative investigation. OLES opened 19 monitored criminal cases and no monitored administrative cases.

The table on the following page provides the case assignments for all incidents received by OLES during the reporting period.

Cases Opened from January 1 through June 30, 2024

OLES Case Assignments	January 1 - June 30, 2024	Percentage of Opened Cases
Pending Review	28	58.3
Monitored, Criminal	19	39.6
Monitored, Administrative	0	0
OLES Investigations, Administrative	1	2.1
OLES Investigations, Criminal	0	0
Totals	48	100.0

⁴ Welfare and Institutions Code section 4023.6 et. seq. (see Appendix D).

Completed Investigations and Monitored Cases

OLES has several statutory responsibilities under the California Welfare and Institutions Code section 4023 et seq. (see Appendix D). These include:

- Investigate allegations of serious misconduct by DDS law enforcement personnel. These investigations can involve criminal or administrative wrongdoing, or both.
- Monitor investigations conducted by DDS law enforcement into serious misconduct allegations against non-law enforcement staff at the departments. These investigations can involve criminal or administrative wrongdoing, or both.
- Review and assess the quality, timeliness and completion of investigations conducted by the departmental police personnel.
- Monitor the employee discipline process in cases involving staff at DDS.
- Review and assess the appropriateness of disciplinary actions resulting from a case involving an investigation and report the degree to which OLES and the hiring authority agree on the disciplinary actions, including settlements.
- Monitor that the agreed-upon disciplinary actions are imposed and not inappropriately modified. Note that this can include monitoring adverse actions against employees all the way through *Skelly* hearings, State Personnel Board proceedings and lawsuits.

OLES Investigations

During this reporting period, OLES completed three investigations involving DDS law enforcement.

OLES Monitored Cases

In this report, OLES provides information on ten completed monitored cases. The DDS referred two monitored criminal cases to a district attorney's office. There were four monitored administrative cases. Three of the four monitored administrative cases had sustained allegations. Results of OLES monitored cases are provided in the table below.

Results of Monitored Cases

Type of Case/Result	Total
Criminal/Referred to Prosecuting Agency	2
Criminal/Not Referred	4
Total Criminal	6
Administrative/With Sustained Allegations	3
Administrative/Without Sustained Allegations	1
Total Administrative	4
Grand Total	10

The reasons for insufficiency ratings are identified in Appendix B and C.

DDS Use of Blue Team/IAPro

In March 2015, OLES provided the Legislature with a report that described the challenges faced by law enforcement at DDS along with recommendations to address these challenges. One of the recommendations was for DDS to use an early intervention system (EIS) to monitor incidents for selected performance indicators such as use of force and resident complaints. The intent was for the department to use data to proactively identify potential performance problems with law enforcement staff. The DDS selected the Blue Team/IAPro software for its EIS. Blue Team/IAPro is an interface that allows officers and supervisors to input and manage incidents such as use of force, field-level discipline, complaints, and vehicle accidents. The software also allows these incidents to be routed through the chain-of-command with review and approval at each step.

During the semiannual reporting period of July 1 through December 31, 2016, DDS reported PDC conducted a pilot to test the Blue Team/IAPro early intervention system. The DDS agreed to track eight incident-types: Use of Force, Resident Complaints, Citizens Complaints, Citizens Complaints-Other, Vehicle Accidents, Administrative Investigation, Censurable Incident Report and Merit Salary Advance Denial. Due to having only four qualifying incidents at the end of the pilot, DDS determined that the IAPro portion of the EIS could be used alone at DDS headquarters rather than having each facility use Blue Team. As reported in the semiannual report covering January 1, through June 30, 2017, after review and input by OLES, DDS issued its policy and activated the EIS in June 2017.

In December 2021, OLES learned that, without consultation or notice to OLES, DDS had stopped using the Blue Team/IAPro database. After discussion, DDS promptly agreed to resume use of the early intervention system to monitor incidents for selected performance indicators and proactively identify potential performance problems with law enforcement staff. The DDS completed retroactively entering data on May 25, 2022, and arranged for training for commanders, lieutenants, as well as the chief and regional commander, so all could be familiar with the system and be able to utilize it properly based on its intended purpose.

During this SAR period, OLES requested data from DDS regarding all use of force incidents entered into Blue Team/IAPro between January 1, 2024, and June 30, 2024. DDS reported seven incidents, all of which corresponded with the same incidents reported to OLES, demonstrating continued accuracy in reporting incidents in this category. Additionally, DDS indicated that all commanders and lieutenants have been trained to access Blue Team. However, other staff members have yet to receive training. OLES will continue to monitor DDS's progress in expanding staff training and adherence to the consistent use of Blue Team/IAPro.

DDS Tracking of Law Enforcement Compliance with Training Requirements

Compliance with POST Training Mandates

The DDS Office of Protective Services (OPS) is a California Peace Officer Standards and Training (POST) participating agency and is audited by POST every training cycle to ensure that law enforcement personnel complete Continuing Professional Training (CPT) and Perishable Skills Training (PST) per 11 CA ADC § 1005 (d). The current POST two-year training cycle ends December 31, 2024.

At the end of the first year and a half or 3/4 of the POST training cycle in June 2024, seventy-two percent of sworn staff completed the necessary PST and ninety-seven percent completed the quarterly CPT requirements. At the end of this quarter, one sworn staff did not complete the required CPT and Perishable Skills Training due to being on leave.

Training Mandates and Records

The training coordinator(s) and/or supervisor at each facility is responsible for tracking and scheduling training for law enforcement personnel at their respective facility. The POST Training Coordinator at headquarters works with the facility training coordinator(s) and/or supervisor(s) to ensure compliance and records are being maintained.

As mandated by POST, the DDS implements a CPT plan that lists CPT courses closely related to job duties of law enforcement personnel within our department. CA Code of Regulations requires that, of the required 24 hours of CPT, 18 hours be of PST (Arrest and Control, Driver Training/Awareness, Firearms, and Use of Force). Upon completion of said training, law enforcement personnel are required to complete a short quiz to provide proof of understanding.

The DDS also requires daily training bulletins, policy, and policy updates to be reviewed and acknowledged by all OPS personnel via the Knowledge Management System within Lexipol. Quarterly audit reports are run to determine and ensure compliance.

The POST Training Coordinator provides management quarterly reports that outline the status of training compliance by law enforcement personnel.

The DDS OPS Training Committee meets regularly to discuss training compliance and training operations. Per the DDS OPS 2020-2025 Strategic Plan, the DDS OPS is developing in-house training that aligns with POST PST guidelines to offer customized training relevant to our department and to significantly reduce training costs.

Addressing Deficiencies in Training Compliance

During the quarterly review of training compliance, deficiencies are highlighted and brought to the attention of the supervising officers and plans are made to reach compliance.

Additional Mandated Data

OLES is required by statute to publish data in its semiannual report about state employee misconduct, including discipline and criminal case prosecutions, as well as criminal cases where residents are the perpetrators. All the mandated data for this reporting period came directly from DDS and are presented in the following tables.

Adverse Actions against Employees

Facility	Administrative investigations completed*	Adverse action taken**	No adverse action taken***	Resigned/retired pending adverse action****
Canyon Springs and Desert STAR	2	2	0	0
Northern STAR 1 and 2	0	0	0	0
Porterville and Central STAR	13	13	0	0
Southern STAR 1 and 2	1	1	0	0
Total	16	16	0	0

* Administrative investigations completed includes all investigations and direct actions that resulted in or could have resulted in an adverse action. These numbers do not include background investigations, Equal Employment Opportunity investigations or progressive discipline of minor misconduct that did not result in an adverse action against an employee.

** Adverse action taken refers to a notice of adverse action being served to an employee after an investigation (direct action) was completed. Direct adverse action taken refers to a notice of adverse action being served to an employee without the completion of an investigation. These numbers may include rejecting employees during their probation periods.

*** No adverse action taken refers to cases in which an administrative investigation were completed and it was determined that no adverse action was warranted or taken against the employees.

**** Resigned or retired pending adverse action refers to employees who resigned or retired prior to being served with an adverse action. Note that DDS reports these as completed investigations.

Criminal Cases against Employees

DDS Facilities	Total Cases*	Referred to prosecuting agencies**	Not referred***	Rejected by prosecuting agencies****
Canyon Springs and Desert STAR	1	0	1	0
Northern STAR 1 and 2	0	0	0	0
Porterville and Central STAR	3	1	2	0
Southern STAR 1 and 2	0	0	0	0
Total	4	1	3	0

* Employee criminal cases include criminal investigations of any employee. Numbers are for investigations which were completed during the OLES reporting period and do not necessarily reflect when the crimes occurred.

** Cases referred to prosecuting agencies are criminal cases where the investigations were completed and were then referred to an outside prosecuting agency.

*** Cases not referred to prosecuting agencies are criminal cases which, after the completion of the investigations, were determined to have insufficient evidence for criminal charges to be filed by a prosecuting agency.

**** Cases rejected by prosecuting agencies are criminal cases that were submitted to a prosecuting agency and rejected for prosecution by that agency. This column includes rejected cases that were referred from prior reporting periods. The disposition of all criminal cases rejected by prosecuting agencies may not be known at the time of report publishing.

Resident Criminal Cases

DDS Facilities	Total Cases*	Referred to prosecuting agencies**	Not Referred***	Rejected by prosecuting agencies****
Canyon Springs and Desert STAR	0	0	0	0
Northern STAR 1 and 2	0	0	0	0
Porterville and Central STAR	90	90	0	49
Southern STAR 1 and 2	0	0	0	0
Total	90	90	0	49

* Resident criminal cases include criminal investigations involving residents. Numbers are for investigations that were completed during the OLES reporting period and do not necessarily reflect when the crimes occurred.

** Cases referred to prosecuting agencies are criminal cases where the investigations were completed and were then referred to outside prosecuting agencies.

*** Cases not referred to prosecuting agencies are criminal cases which, after the completion of the investigations, were determined to have insufficient evidence for criminal charges to be filed by prosecuting agencies.

**** Cases rejected by prosecuting agencies are criminal cases that were submitted to prosecuting agencies and rejected for prosecution. This column includes rejected cases that were referred from prior reporting periods. The disposition of all criminal cases rejected by prosecuting agencies may not be known at the time of report publishing.

Reports of Employee Misconduct to Licensing Boards

Reports of employee misconduct to California licensing boards include any reports of misconduct made against a state employee.

DDS Facilities	Public Health
Canyon Springs and Desert STAR	0
Northern STAR 1 and 2	0
Porterville and Central STAR	7
Southern STAR 1 and 2	0
Total	7

Appendix A: Completed OLES Investigations

Case Details	Description
Incident Date	05/02/2022
OLES Case Number	2022-00503-1A
Case Type	Investigative
Incident Types	1. Misconduct
Incident Summary	An officer allegedly called in sick on several dates while engaged in secondary employment without authorization.
Disposition	The investigation was completed by OLES and submitted to the hiring authority for disposition.

Case Details	Description
Incident Date	06/23/2022
OLES Case Number	2022-00734-1A
Case Type	Investigative
Incident Types	1. Misconduct
Incident Summary	An officer allegedly left a loaded firearm and a knife in a patrol vehicle. The officer was also allegedly dishonest during the investigation.
Disposition	The investigation was completed by OLES and submitted to the hiring authority for disposition.

Case Details	Description
Incident Date	
OLES Case Number	2023-01389-1A
Case Type	Investigative
Incident Types	1. Misconduct
Incident Summary	An officer allegedly mistreated his assigned canine and allowed an unauthorized person into a restricted area.
Disposition	The investigation was completed by OLES and submitted to the hiring authority for disposition.

Appendix B: Pre-Disciplinary Cases Monitored by OLES

Appendix B of this report provides information on monitored administrative cases and monitored criminal cases that, by June 30, 2024, had sustained or not sustained allegations, or a decision whether to refer the case to the district attorney's office. These cases cover incidents that occurred either during the reporting period or were closed out during the reporting period.

OLES rated each case as sufficient or insufficient after assessing the department's performance in conducting the internal investigation. A sufficient case indicates the department complied with policies and procedures governing the pre-disciplinary process. For each case that OLES rated insufficient, OLES identified the deficiencies in the investigative assessment of the case table and listed the department's corrective action plan submitted to OLES.

Case Details	Description
Incident Date	05/02/2022
OLES Case Number	2022-00503-2A
Case Type	Monitored
Incident Types	1. Misconduct
Allegations	1. Inexcusable neglect of duty 2. Inexcusable neglect of duty 3. Inexcusable neglect of duty 4. Dishonesty 5. Insubordination
Findings	1. Sustained 2. Sustained 3. Sustained 4. Sustained 5. Sustained
Penalty	Initial: No Penalty Imposed Final: No Penalty Imposed
Incident Summary	An officer allegedly called in sick on several dates while engaged in secondary employment without authorization. The officer was allegedly dishonest regarding the sick days and failed to cooperate during

	the investigation.
Disposition	The hiring authority sustained the allegations; however, the officer had retired pending completion of the investigation. Therefore, no disciplinary action could be taken. The department documented the findings in the officer's official personnel file and notified the Commission on Peace Officer Standards and Training of the findings.
Investigative Assessment	Overall Rating: Sufficient Overall, the department complied with policies and procedures governing the investigative process.

Case Details	Description
Incident Date	05/03/2023
OLES Case Number	2023-00734-2A
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Inexcusable neglect of duty 2. Inexcusable neglect of duty 3. Inexcusable neglect of duty 4. Inexcusable neglect of duty 5. Inexcusable neglect of duty 6. Inexcusable neglect of duty 7. Inexcusable neglect of duty 8. Inexcusable neglect of duty 9. Inexcusable neglect of duty 10. Inexcusable neglect of duty 11. Inexcusable neglect of duty 12. Inexcusable neglect of duty
Findings	1. Sustained 2. Sustained 3. Sustained 4. Sustained 5. Sustained 6. Sustained 7. Sustained 8. Sustained 9. Sustained

	10. Not Sustained 11. Not Sustained 12. Not Sustained
Penalty	Initial: Training Final: Training
Incident Summary	A psychiatric technician allegedly placed a resident into a prone position on a van seat, sat upon her legs, and twisted her arm behind her back. The psychiatric technician and two other psychiatric technicians allegedly failed to properly supervise residents during an off-site excursion.
Disposition	The hiring authority sustained allegations against the three psychiatric technicians for clinical practice issues related to the supervision and management of residents and determined training was the appropriate remedy. OLES did not concur with these findings and determinations.
Investigative Assessment	Overall Rating: Insufficient The department did not sufficiently comply with policies and procedures governing the investigative process. OLES was not provided draft copies of the investigative report nor informed when a final copy was completed. The hiring authority did not consult with OLES regarding findings and penalty determinations.
Pre-Disciplinary Assessment	1. Upon completion of the investigation, was a draft copy of the investigative report forwarded to OLES to allow for feedback before it was forwarded to the hiring authority or prosecuting agency? • No A draft report was not provided to the OLES monitor. 2. Was the final investigative report thorough and appropriately drafted? • No The investigation was not comprehensive and did not address those individuals responsible for management of the off-site outing. 3. Did OPS cooperate with and provide continued real-time consultation with OLES? • No The investigator did not consult with the OLES monitor once investigative interviews were completed.

	<p>4. Did the hiring authority timely consult with OLES and the department attorney (if applicable), regarding the sufficiency of the investigation and the investigative findings? • No</p> <p>The hiring authority did not consult with OLES regarding findings and penalty determinations.</p> <p>5. Did the hiring authority who participated in the findings conference appropriately determine the investigative findings for each allegation? • No</p> <p>The hiring authority did not separately address each of the allegations or subjects.</p>
Department Corrective Action Plan	<p>OPS management issued a Memorandum of Expectations to all OPS investigators and their supervisors, outlining their responsibilities when working with an OLES Monitor and providing draft and final copies of the investigative report. OPS concurs that the management involved in the decision-making should have been incorporated into the investigation. OPS executives met with the Hiring Authority and conferred regarding OLES requirements for disposition meetings and the need to address each allegation and subject individually. In the future, OPS will set up disposition meetings, to include the Hiring Authority, for OLES-monitored cases.</p>

Case Details	Description
Incident Date	07/21/2023
OLES Case Number	2023-01062-1C
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Criminal Act
Findings	1. Referred
Incident Summary	A psychiatric technician assistant allegedly repeatedly forced a resident's head against the wall during a containment procedure and aggressively pulled the resident by his arms onto a restraint bed.
Disposition	The Office of Protective Services conducted an investigation and found sufficient evidence for a probable cause referral to the district attorney's office. OLES concurred with the probable cause determination. The Office of Protective Services opened an administrative investigation, which OLES accepted for monitoring.
Investigative Assessment	<p>Overall Rating: Insufficient</p> <p>The department did not comply with policies and procedures governing the investigative process. The Office of Protective Services did not arrest the psychiatric technician assistant immediately after the incident. The department also did not provide the draft investigative report to OLES prior to it being forwarded to the district attorney's office.</p>
Pre-Disciplinary Assessment	<p>1. Did the department adequately respond to the incident? • No</p> <p>The Office of Protective Services did not immediately arrest the involved staff member identified on safety and security video.</p> <p>2. Upon completion of the investigation, was a draft copy of the investigative report forwarded to OLES to allow for feedback before it was forwarded to the hiring authority or prosecuting agency? • No</p> <p>A draft copy of the investigative report was not</p>

	provided to OLES before it was forwarded to the district attorney's office.
Department Corrective Action Plan	OPS management will conduct an in-person supervisory training regarding the rules for arrest, as outlined in law and policy. The training will additionally cover OPS requirements to forward reports to OLES prior to sending cases to the District Attorney. To prevent future issues, OPS will notify OLES immediately and request an attorney-monitor respond when arrests in cases such as these are imminent.

Case Details	Description
Incident Date	07/21/2023
OLES Case Number	2023-01063-1C
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Criminal Act
Findings	1. Referred
Incident Summary	A psychiatric technician allegedly forced a resident's head against a wall and twisted his arm during a containment procedure.
Disposition	The Office of Protective Services conducted an investigation and found sufficient evidence for a probable cause referral to the district attorney's office. OLES concurred with the probable cause determination. The Office of Protective Services opened an administrative investigation, which OLES accepted for monitoring.
Investigative Assessment	Overall Rating: Sufficient The department sufficiently complied with policies and procedures governing the investigative process.
Pre-Disciplinary Assessment	1. Did the department adequately respond to the incident? • No The Office of Protective Services did not immediately

	arrest the involved staff member identified on safety and security video.
Department Corrective Action Plan	

Case Details	Description
Incident Date	10/09/2023
OLES Case Number	2023-01430-1A
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Inexcusable neglect of duty 2. Inexcusable neglect of duty 3. Inexcusable neglect of duty
Findings	1. Not Sustained 2. Not Sustained 3. Not Sustained
Penalty	Initial: No Penalty Imposed Final: No Penalty Imposed
Incident Summary	A home administrator, a psychiatric technician, and a psychiatric technician assistant allegedly pinched a resident during a containment procedure.
Disposition	The hiring authority determined there was insufficient evidence to sustain the allegation. OLES concurred with the hiring authority's determination.
Investigative Assessment	Overall Rating: Insufficient The department failed to comply with policies and procedures governing the investigative process. The hiring authority did not adequately consult with OLES monitor regarding the investigative findings.
Pre-Disciplinary Assessment	1. Did the hiring authority timely consult with OLES and the department attorney (if applicable), regarding the sufficiency of the investigation and the investigative findings? • No

	<p>The hiring authority received the investigative report and was advised that the case was assigned to an OLES monitor on January 25, 2024. However, the hiring authority did not contact the OLES monitor until March 21, 2024, and stated that a disposition meeting would not be held since the allegations were determined to be unsubstantiated by the investigator. Moreover, once the hiring authority was advised by the OLES monitor that a disposition meeting still needed to occur, the hiring authority simply sent a disposition form to the monitor indicating that the investigation was sufficient and no allegations were sustained. The hiring authority failed to provide any reasoning for her findings.</p>
Department Corrective Action Plan	<p>OPS Executives met with the Hiring Authority and reminded them of OLES requirements for disposition meetings. In the future, OPS will set up disposition meetings, to include the Hiring Authority, for OLES-monitored cases.</p>

Case Details	Description
Incident Date	01/08/2024
OLES Case Number	2024-00049-1C
Case Type	Monitored
Incident Types	1. Priority 1: Sexual Assault
Allegations	1. Criminal Act
Findings	1. Not Referred
Incident Summary	A psychiatric technician allegedly sexually assaulted a resident.
Disposition	The case was not referred to the district attorney's office due to a lack of probable cause. OLES concurred with the probable cause determination. The Office of Protective Services did not open an administrative investigation. OLES concurred.
Investigative	Overall Rating: Sufficient

Assessment	The department complied with policies and procedures governing the investigative process.
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Case Details	Description
Incident Date	02/04/2024
OLES Case Number	2024-00215-1C
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Criminal Act
Findings	1. Referred
Incident Summary	A registry psychiatric technician assistant allegedly physically assaulted a resident. A psychiatric technician allegedly witnessed the abuse and failed to report the abuse.
Disposition	The case was referred to the district attorney's office for prosecution. OLES concurred with the probable cause determination. The department opened an administrative investigation, which OLES will monitor.
Investigative Assessment	Overall Rating: Insufficient The department did not comply with the policies and procedures governing the investigative process. The department did not notify OLES of the suspect interviews, thereby preventing contemporaneous monitoring.
Pre-Disciplinary Assessment	1. Did OPS cooperate with and provide continued real-time consultation with OLES? • No The department did not notify OLES of the suspect interviews.
Department Corrective Action Plan	OPS management discussed the issues with the investigator and reminded him of the requirements to notify the OLES Attorney Monitor before conducting suspect interviews.

Case Details	Description
Incident Date	02/09/2024
OLES Case Number	2024-00283-1C
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Criminal Act
Findings	1. Not Referred
Incident Summary	A psychiatric technician allegedly consumed alcohol and cocaine while on-duty and abused residents while under the influence of alcohol and cocaine.
Disposition	The case was not referred to the district attorney's office due to a lack of probable cause. OLES concurred with the probable cause determination. The Office of Protective Services did not open an administrative investigation due to lack of evidence. OLES concurred.
Investigative Assessment	Overall Rating: Sufficient The department complied with policies and procedures governing the investigative process.

Case Details	Description
Incident Date	05/09/2024
OLES Case Number	2024-00689-1C
Case Type	Monitored
Incident Types	1. Abuse
Allegations	1. Criminal Act
Findings	1. Not Referred
Incident Summary	A psychiatric technician allegedly hit a resident, causing substantial bruising to the resident's ear.
Disposition	The case was not referred to the district attorney's office due to a lack of probable cause. OLES concurred with the probable cause determination. The Office of Protective Services did not open an administrative

	investigation. OLES concurred.
Investigative Assessment	Overall Rating: Sufficient The department sufficiently complied with policies and procedures governing the investigative process.

Appendix C: Combined Pre-Disciplinary and Discipline Phase Cases

On the following pages are cases that, in this reporting period, OLES monitored both their pre-disciplinary phase as well as the discipline phase. These cases cover incidents that occurred either during the reporting period or were closed out during the reporting period. Each phase was rated separately.

Investigations and other activities conducted by the departments during the pre-disciplinary phase are rated for sufficiency based on consultations with OLES and investigation activities for timeliness, quality, adequacy and thoroughness of the investigative interviews and reports, among other things.

The disciplinary phase is rated for sufficiency based on timely consultation with OLES during the disciplinary process, and whether the entire disciplinary process was conducted in a timely fashion, the quality, adequacy and thoroughness of the disciplinary process, including selection of appropriate charges and penalties, properly drafting disciplinary documents and adequately representing the interests of the department at State Personnel Board proceedings.

Case Details	Description
Incident Date	01/22/2022
OLES Case Number	2022-00954-2A
Case Type	Monitored
Incident Types	1. Significant Interest - Other
Allegations	1. Inexcusable neglect of duty 2. Dishonesty 3. Other failure of good behavior
Findings	1. Sustained 2. Sustained 3. Sustained
Penalty	Initial: Dismissal Final: Resigned In Lieu of Dismissal
Incident Summary	Seven level of care staff members on a unit engaged in misconduct including overfamiliarity, neglect, failure to report, failure to document and dishonesty.

Disposition	<p>The hiring authority sustained all allegations and determined dismissals were the appropriate penalty. OLES concurred with the hiring authority's determinations. One staff member resigned prior to the service of the disciplinary action. The remaining six filed appeals with the State Personnel Board. Four of the remaining six staff members agreed to resign in lieu of dismissal. OLES concurred with the settlements as they achieved the ultimate goal of separating the employees from the department. The remaining two staff members entered into settlement agreements wherein they agreed to suspensions of 40 days and four months respectively. OLES concurred with the final settlements as it was learned that the two staff members' misconduct was not as egregious, did not affect resident safety and was not likely to recur.</p>
Investigative Assessment	<p>Overall Rating: Sufficient</p> <p>The department complied with policies and procedures governing the investigative process.</p>
Disciplinary Assessment	<p>Overall Rating: Sufficient</p> <p>The department complied with policies and procedures governing the disciplinary process.</p>

Appendix D: Statutes

California Welfare and Institutions Code 4023.6 et seq.

4023.6.

- (a) The Office of Law Enforcement Support within the California Health and Human Services Agency shall investigate both of the following:
 - (1) Any incident at a developmental center or state hospital that involves developmental center or state hospital law enforcement personnel and that meets the criteria in section 4023 or 4427.5 or alleges serious misconduct by law enforcement personnel.
 - (2) Any incident at a developmental center or state hospital that the Chief of the Office of Law Enforcement Support, the Secretary of the California Health and Human Services Agency, or the Undersecretary of the California Health and Human Services Agency directs the office to investigate.
- (b) All incidents that meet the criteria of section 4023 or 4427.5 shall be reported immediately to the Chief of the Office of Law Enforcement Support by the Chief of the facility's Office of Protective Services.
- (c)
 - (1) Before adopting policies and procedures related to fulfilling the requirements of this section related to the Developmental Centers Division of the State Department of Developmental Services, the Office of Law Enforcement Support shall consult with the executive director of the protection and advocacy agency established by section 4901, or his or her designee; the Executive Director of the Association of Regional Center Agencies, or his or her designee; and other advocates, including persons with developmental disabilities and their family members, on the unique characteristics of the persons residing in the developmental centers and the training needs of the staff who will be assigned to this unit.
 - (2) Before adopting policies and procedures related to fulfilling the requirements of this section related to the State Department of State Hospitals, the Office of Law Enforcement Support shall consult with the executive director of the protection and advocacy agency established by section 4901, or his or her designee, and other advocates, including persons with mental health disabilities, former state hospital residents, and their family members.

4023.7.

- (a) The Office of Law Enforcement Support shall be responsible for contemporaneous oversight of investigations that (1) are conducted by the State Department of State Hospitals and involve an incident that meets the criteria of section 4023, and (2) are conducted by the State Department of Developmental Services and involve an incident that meets the criteria of section 4427.5.

- (b) Upon completion of a review, the Office of Law Enforcement Support shall prepare a written incident report, which shall be held as confidential.

4023.8.

- (a) (1) Commencing October 1, 2016, the Office of Law Enforcement Support shall issue regular reports, no less than semiannually, to the Governor, the appropriate policy and budget committees of the Legislature, and the Joint Legislative Budget Committee, summarizing the investigations it conducted pursuant to section 4023.6 and its oversight of investigations pursuant to section 4023.7. Reports encompassing data from January through June, inclusive, shall be made on October 1 of each year, and reports encompassing data from July to December, inclusive, shall be made on March 1 of each year.
- (2) The reports required by paragraph (1) shall include, but not be limited to, all of the following:
 - (A) The number, type, and disposition of investigations of incidents.
 - (B) A synopsis of each investigation reviewed by the Office of Law Enforcement Support.
 - (C) An assessment of the quality of each investigation, the appropriateness of any disciplinary actions, the Office of Law Enforcement Support's recommendations regarding the disposition in the case and the level of disciplinary action, and the degree to which the agency's authorities agreed with the Office of Law Enforcement Support's recommendations regarding disposition and level of discipline.
 - (D) The report of any settlement and whether the Office of Law Enforcement Support concurred with the settlement.
 - (E) The extent to which any disciplinary action was modified after imposition.
 - (F) Timeliness of investigations and completion of investigation reports.
 - (G) The number of reports made to an individual's licensing board, including, but not limited to, the Medical Board of California, the Board of Registered Nursing, the Board of Vocational Nursing and Psychiatric Technicians of the State of California, or the California State Board of Pharmacy, in cases involving serious or criminal misconduct by the individual.
 - (H) The number of investigations referred for criminal prosecution and employee disciplinary action and the outcomes of those cases.
 - (I) The adequacy of the State Department of State Hospitals' and the Developmental Centers Division of the State Department of Developmental Services' systems for tracking patterns and monitoring investigation outcomes and employee compliance with training requirements.
- (3) The reports required by paragraph (1) shall be in a form that does not identify the agency employees involved in the alleged misconduct.
- (4) The reports required by paragraph (1) shall be posted on the Office of Law Enforcement Support's Internet Web site and otherwise

made available to the public upon their release to the Governor and the Legislature.

- (b) The protection and advocacy agency established by section 4901 shall have access to the reports issued pursuant to paragraph (1) of subdivision (a) and all supporting materials except personnel records.

California Welfare and Institutions Code 4427.5

4427.5.

- (a) (1) A developmental center shall immediately report the following incidents involving a resident to the local law enforcement agency having jurisdiction over the city or county in which the developmental center is located, regardless of whether the Office of Protective Services has investigated the facts and circumstances relating to the incident:
 - (A) A death.
 - (B) A sexual assault, as defined in section 15610.63.
 - (C) An assault with a deadly weapon, as described in section 245 of the Penal Code, by a nonresident of the developmental center.
 - (D) An assault with force likely to produce great bodily injury, as described in section 245 of the Penal Code.
 - (E) An injury to the genitals when the cause of the injury is undetermined.
 - (F) A broken bone, when the cause of the break is undetermined.
- (2) If the incident is reported to the law enforcement agency by telephone, a written report of the incident shall also be submitted to the agency, within two working days.
- (3) The reporting requirements of this subdivision are in addition to, and do not substitute for, the reporting requirements of mandated reporters, and any other reporting and investigative duties of the developmental center and the department as required by law.
- (4) Nothing in this subdivision shall be interpreted to prevent the developmental center from reporting any other criminal act constituting a danger to the health or safety of the residents of the developmental center to the local law enforcement agency.
- (b) (1) The department shall report to the agency described in subdivision (i) of section 4900 any of the following incidents involving a resident of a developmental center:
 - (A) Any unexpected or suspicious death, regardless of whether the cause is immediately known.
 - (B) Any allegation of sexual assault, as defined in section 15610.63, in which the alleged perpetrator is a developmental center or department employee or contractor.
 - (C) Any report made to the local law enforcement agency in the jurisdiction in which the facility is located that involves physical abuse, as defined in section 15610.63, in which a staff member is implicated.
- (2) A report pursuant to this subdivision shall be made no later than the close of the first business day following the discovery of the reportable incident.

California Welfare and Institutions Code 4023

4023

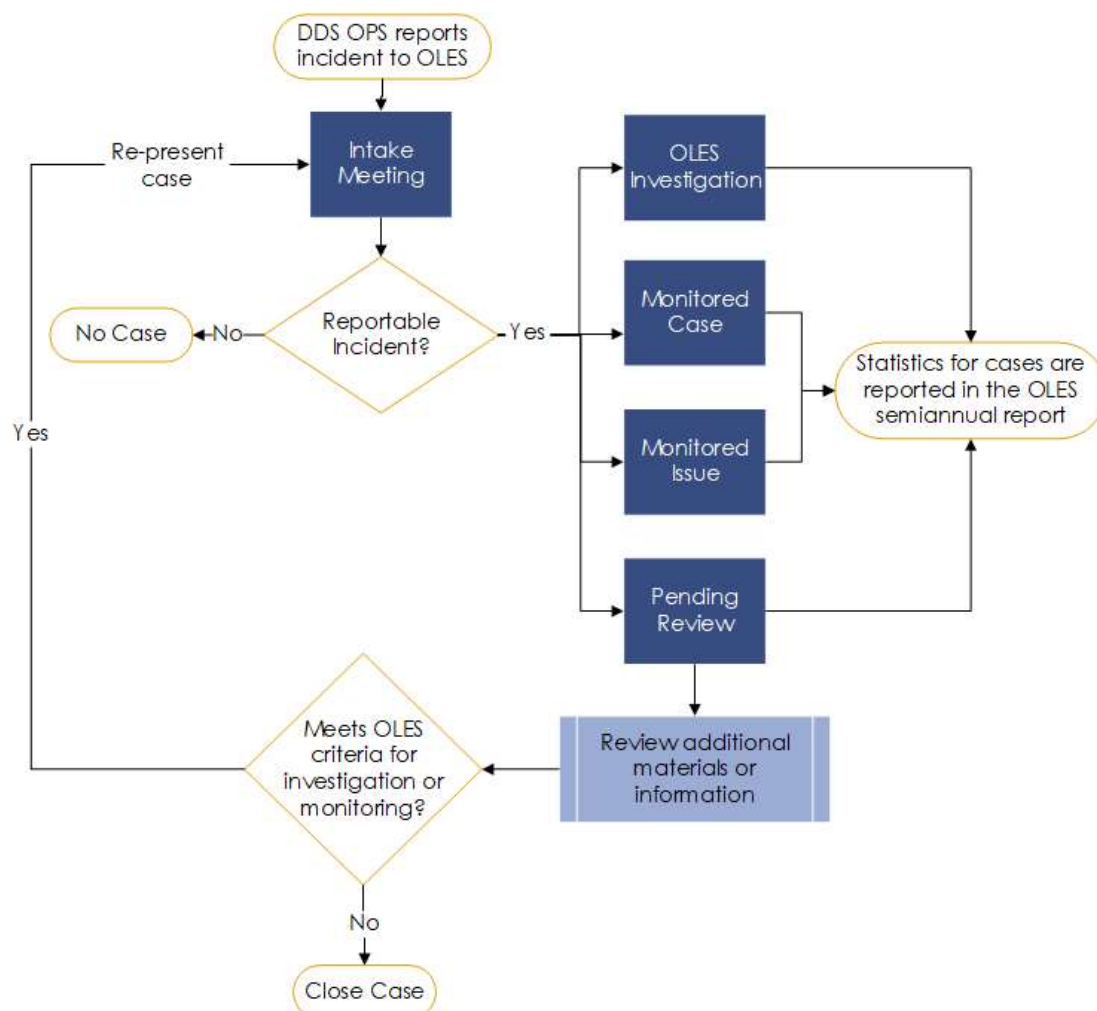
- (a) The State Department of State Hospitals shall report to the agency described in subdivision (i) of section 4900 the following incidents involving a resident of a state mental hospital:
 - (1) Any unexpected or suspicious death, regardless of whether the cause is immediately known.
 - (2) Any allegation of sexual assault, as defined in section 15610.63, in which the alleged perpetrator is an employee or contractor of a state mental hospital or of the Department of Corrections and Rehabilitation.
 - (3) Any report made to the local law enforcement agency in the jurisdiction in which the facility is located that involves physical abuse, as defined in section 15610.63, in which a staff member is implicated.
- (b) A report pursuant to this section shall be made no later than the close of the first business day following the discovery of the reportable incident.

California Welfare and Institutions Code 15610.63 (Physical Abuse)

Section 15610.63, states, in pertinent part: Physical abuse means any of the following:

- (a) Assault, as defined in section 240 of the Penal Code.
- (b) Battery, as defined in section 242 of the Penal Code.
- (c) Assault with a deadly weapon or force likely to produce great bodily injury, as defined in section 245 of the Penal Code.
- (d) Unreasonable physical constraint, or prolonged or continual deprivation of food or water.
- (e) Sexual assault, that means any of the following:
 - (1) Sexual battery, as defined in section 243.4 of the Penal Code.
 - (2) Rape, as defined in section 261 of the Penal Code.
 - (3) Rape in concert, as described in section 264.1 of the Penal Code.
 - (4) Spousal rape, as defined in section 262 of the Penal Code.
 - (5) Incest, as defined in section 285 of the Penal Code.
 - (6) Sodomy, as defined in section 286 of the Penal Code.
 - (7) Oral copulation, as defined in section 288a of the Penal Code.
 - (8) Sexual penetration, as defined in section 289 of the Penal Code.
 - (9) Lewd or lascivious acts as defined in paragraph (2) of subdivision (b) of section 288 of the Penal Code.
- (f) Use of a physical or chemical restraint or psychotropic medication under any of the following conditions:
 - (1) For punishment.
 - (2) For a period beyond that for which the medication was ordered pursuant to the instructions of a physician and surgeon licensed in the State of California, who is providing medical care to the elder or dependent adult at the time the instructions are given.
 - (3) For any purpose not authorized by the physician and surgeon.

Appendix E: OLES Intake Flow Chart



Outline Description

1. OLES receives a notification of an incident and discusses the incident during an intake meeting.
2. The disposition of the incident may be assigned to any of the following:
 - a. No case
 - b. Pending review
 - i. If the disposition is pending review, the case is reviewed for additional information and is re-presented at an intake meeting if the additional information meets OLES criteria. From there, the case may be investigated, monitored, or become a monitored issue.
 - c. OLES investigation case
 - d. Monitored case
 - e. Monitored issue

Appendix F: Guidelines for OLES Processes

If an incident becomes an OLES internal affairs investigation involving serious allegations of misconduct by DDS law enforcement officers, it is assigned to an OLES investigator. Once the investigation is complete, OLES begins monitoring the disciplinary phase. This is handled by a monitoring attorney (AIM) at OLES.

If, instead, an incident is investigated by DDS but is accepted for OLES monitoring, an OLES AIM is assigned and then consults with the DDS investigator and the department attorney, if one is designated⁵, throughout the investigation and disciplinary process. Bargaining unit agreements and best practices led to a recommendation that most investigations should be completed within 120 days of the discovery of the allegations of misconduct. The illustration below shows an optimal situation where the 120-day recommendation is followed. However, complex cases can take more time.

Administrative Investigation Process

THRESHOLD INCIDENTS (120 Days)

1. Department notifies OLES of an incident that meets OLES reporting criteria.
2. OLES reviews the incident and makes a case determination.
3. If the case is monitored by OLES, the OLES AIM meets with the OPS administrative investigator and identifies critical junctures.
4. DDS law enforcement completes investigation and submits final report.

Critical Junctures

1. Site visit
2. Initial case conference
 - a. Develop investigation plan
 - b. Determine statute of limitations
3. Critical witness interviews
4. Draft investigation report

It is recommended that within 45 days of the completion of an investigation, the hiring authority (facility management) thoroughly review the investigative report and all supporting documentation. Per the California Welfare and Institutions Code, the hiring authority must consult with the AIM attorney on the discipline decision, including 1) the allegations for which the employee should be exonerated, the allegations for which the evidence is insufficient and the allegations should not be sustained, or the allegations

⁵ The best practice is to have an employment law attorney from the department involved from the outset to guide investigators, assist with interviews and gathering of evidence, and to give advice and counsel to the facility management (also known as the hiring authority) where the employee who is the subject of the incident works.

that should be sustained; and 2) the appropriate discipline for sustained allegations, if any. If the AIM believes the hiring authority's decision is unreasonable, the matter may be elevated to the next higher supervisory level through a process called executive review.

45 Days

1. The AIM attends the disposition conference, discusses and analyzes the case with the appropriate department representative.
2. Additional investigation may be required.
3. The AIM meets with executive director at the facility to finalize disciplinary determinations.
4. The process for resolving disagreements may be enacted.

Once a final determination is reached regarding the appropriate allegations and discipline in a case, it is recommended that a Notice of Adverse Action (NOAA) be finalized and served upon the employee within 60 days.

60 Days

1. The department's human resources unit completes the NOAA and provides it to AIM for review.
2. The approved NOAA is provided to the executive director for service to the employee.

State employees subject to discipline have a due process right to have the matter reviewed in a *Skelly* hearing by an uninvolved supervisor who, in turn, makes a recommendation to the hiring authority, that is, whether to reconsider discipline, modify the discipline, or proceed with the action as preliminarily noticed to the employee⁶. It is recommended that the *Skelly* due process meeting be completed within 30 days.

30 Days

1. The *Skelly* process is conducted by an uninvolved supervisor with the AIM present.
2. The AIM is notified of the proposed final action, including any pre-settlement discussions or appeals. The AIM monitors the process.

State employees who receive discipline have a right to challenge the decision by filing an appeal with the State Personnel Board (SPB), which is an independent state agency. OLES continues monitoring through this appeal process. During an appeal, a case can be concluded by settlement (a mutual agreement between the department(s) and the employee), a unilateral action by one party withdrawing the appeal or disciplinary action, or an SPB decision after a contested hearing. In cases where the SPB decision is subsequently appealed to a Superior Court, OLES continues to monitor the case until final resolution.

⁶ *Skelly v. State Personnel Board*, 15 Cal. 3d 194 (1975)

Conclusion

1. The department attorney notifies AIM of any SPB hearing dates. The AIM monitors all hearings.
2. The department attorney notifies and consults with AIM prior to any settlements or changes to disciplinary action.
3. The AIM notes the quality of prosecution and final disposition.